

**TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
COUNTY OF CAMDEN
REPORT OF AUDIT
FOR THE YEAR ENDED DECEMBER 31, 2021**



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TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
PART I
REPORT OF AUDIT OF FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2021

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and
Members of the Township Committee
Township of Pennsauken Garbage District
Pennsauken, New Jersey 08110

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying statements of assets, liabilities, reserves and fund balance - regulatory basis of the various funds of the Township of Pennsauken Garbage District, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, as of December 31, 2021 and 2020, and the related statements of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis, and statement of expenditures - regulatory basis for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Township of Pennsauken Garbage District's basic financial statements as listed in the table of contents.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the assets, liabilities, reserves and fund balance - regulatory basis of the various funds of the Township of Pennsauken Garbage District, in the County of Camden, State of New Jersey, as of December 31, 2021 and 2020, and the results of its operations and changes in fund balance - regulatory basis of such funds for the years then ended, and the revenues - regulatory basis and expenditures - regulatory basis of the various funds, for the year ended December 31, 2021, in conformity with accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, as described in note 1.

Adverse Opinion on Accounting Principles Generally Accepted in the United States of America

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on Accounting Principles Generally Accepted in the United States of America* section of our report, the accompanying financial statements referred to above do not present fairly the financial position of the Township of Pennsauken Garbage District, in the County of Camden, State of New Jersey, as of December 31, 2021 and 2020, or the results of its operations and changes in fund balance for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions on Regulatory Basis of Accounting

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and in compliance with audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the State of New Jersey. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township of Pennsauken Garbage District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on Accounting Principles Generally Accepted in the United States of America

As described in note 1 to the financial statements, the financial statements are prepared by the Township of Pennsauken Garbage District on the basis of the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the State of New Jersey. The effects on the financial statements of the variances between the regulatory basis of accounting described in note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township of Pennsauken Garbage District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township of Pennsauken Garbage District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Township of Pennsauken Garbage District's basic financial statements. The accompanying supplemental statements and schedules presented for the various funds, as listed in the table of contents, are presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, and are not a required part of the basic financial statements.

The accompanying supplemental statements and schedules presented for the various funds are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplemental statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 30, 2022 on our consideration of the Township of Pennsauken Garbage District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township of Pennsauken Garbage District's internal control over financial reporting and compliance.

Respectfully submitted,



BOWMAN & COMPANY LLP
Certified Public Accountants
& Consultants



Scott P. Barron
Certified Public Accountant
Registered Municipal Accountant

Voorhees, New Jersey
August 30, 2022

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and
Members of the Township Committee
Township of Pennsauken Garbage District
Pennsauken, New Jersey 08110

We have audited, in accordance with the auditing standards generally accepted in the United States of America, the standards applicable to financial statement audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements prepared on a regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, of the Township of Pennsauken Garbage District, a component unit of the Township of Pennsauken, in the County of Camden, State of New Jersey, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Township of Pennsauken Garbage District's basic financial statements, and have issued our report thereon dated August 30, 2022. That report indicated that the Township of Pennsauken Garbage District's financial statements were not prepared in accordance with accounting principles generally accepted in the United States of America, but were prepared on a regulatory basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township of Pennsauken Garbage District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township of Pennsauken Garbage District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township of Pennsauken Garbage District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



BOWMAN & COMPANY LLP
Certified Public Accountants
& Consultants



Scott P. Barron
Certified Public Accountant
Registered Municipal Accountant

Voorhees, New Jersey
August 30, 2022

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
 Statements of Assets, Liabilities, Reserves and Fund Balance -- Regulatory Basis
 As of December 31, 2021 and 2020

ASSETS:	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Regular Fund:			
Cash -- Treasurer	SA-1	\$ 403,562.24	\$ 56,582.18
Receivables and Other Assets:			
Due from Township of Pennsauken:			
Current Fund	SA-2	<u>118,021.04</u>	<u>127,635.81</u>
Total Regular Fund		<u>521,583.28</u>	<u>184,217.99</u>
Federal and State Grant Fund:			
Cash -- Treasurer	SA-1	43,621.09	
Due from Current Fund	SA-5		<u>11,198.53</u>
Total Federal and State Grant Fund		<u>43,621.09</u>	<u>11,198.53</u>
Total Assets		<u>\$ 565,204.37</u>	<u>\$ 195,416.52</u>
LIABILITIES, RESERVES AND FUND BALANCE:			
Regular Fund:			
Liabilities:			
Reserve for Encumbrances	A-3, SA-3	\$ 12,157.82	\$ 120,180.19
Appropriation Reserves	A-3	387,146.37	
Due to Federal and State Grant Fund	SA-5		<u>11,198.53</u>
		<u>399,304.19</u>	<u>131,378.72</u>
Fund Balance	A-1	<u>122,279.09</u>	<u>52,839.27</u>
Total Regular Fund		<u>521,583.28</u>	<u>184,217.99</u>
Federal and State Grant Fund:			
Reserve for Encumbrances	SA-7	2,953.72	21.22
Reserve for Federal and State Grants - Appropriated	SA-7	<u>40,667.37</u>	<u>11,177.31</u>
Total Federal and State Grant Fund		<u>43,621.09</u>	<u>11,198.53</u>
Total Liabilities, Reserves and Fund Balance		<u>\$ 565,204.37</u>	<u>\$ 195,416.52</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
 Statements of Operations and Changes in Fund Balance -- Regulatory Basis
 For the Years Ended December 31, 2021 and 2020

	<u>2021</u>	<u>2020</u>
<u>Revenue and Other Income Realized</u>		
Surplus Utilized	\$ 40,000.00	\$ 21,737.58
Miscellaneous Revenues Anticipated	114,595.43	102,567.95
Receipts from Current Taxes	4,515,000.00	4,355,000.00
Non-Budget Revenues	104,863.52	1,865.22
Other Credits to Income:		
Unexpended Balance of Appropriation Reserves	4,576.30	2,706.22
	<u>4,779,035.25</u>	<u>4,483,876.97</u>
Total Income		
<u>Expenditures</u>		
Garbage District Appropriations	4,669,595.43	4,445,676.94
Payment of Prior Year Expenditures -- Disbursements		2,341.00
	<u>4,669,595.43</u>	<u>4,448,017.94</u>
Total Expenditures		
Regulatory Excess to Fund Balance	109,439.82	35,859.03
<u>Fund Balance</u>		
Balance January 1	<u>52,839.27</u>	<u>38,717.82</u>
	162,279.09	74,576.85
Decreased by:		
Utilization as Anticipated Revenue	<u>40,000.00</u>	<u>21,737.58</u>
Balance December 31	<u>\$ 122,279.09</u>	<u>\$ 52,839.27</u>

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of Revenues -- Regulatory Basis
For the Year Ended December 31, 2021

	<u>Anticipated</u>		<u>Realized</u>	<u>Excess or (Deficit)</u>
	<u>Budget</u>	<u>Special N.J.S. 40A:4-87</u>		
Surplus Anticipated	\$ 40,000.00		\$ 40,000.00	
Miscellaneous Revenues:				
Special Items of Revenue Anticipated with Prior Written Consent of Director of Local Government Services - Public and Private Revenues Offset with Appropriations:				
Clean Communities Grant Program		\$ 68,442.84	68,442.84	
Recycling Tonnage Grant Program		46,152.59	46,152.59	
Total Miscellaneous Revenues		114,595.43	114,595.43	
Amount to be Raised by Taxes for Support of Garbage District Budget	4,515,000.00		4,515,000.00	
Budget Totals	4,555,000.00	114,595.43	4,669,595.43	
Non-Budget Revenues			104,863.52	\$ 104,863.52
Total Revenues	<u>\$ 4,555,000.00</u>	<u>\$ 114,595.43</u>	<u>\$ 4,774,458.95</u>	<u>\$ 104,863.52</u>
Surplus Anticipated			\$ 40,000.00	
Reserve for Federal and State Grant Fund - Unappropriated			114,595.43	
Amount to be Raised by Taxes -- Receipts			4,515,000.00	
Miscellaneous Revenue Not Anticipated:				
Receipts			104,863.52	
			<u>\$ 4,774,458.95</u>	

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of Expenditures -- Regulatory Basis
For the Year Ended December 31, 2021

	Adopted Budget	Budget After Modification	Paid or Charged			Unexpended Balance Canceled
			Expended	Encumbered	Reserved	
Operating Appropriations:						
Salaries and Wages	\$ 769,530.00	\$ 755,530.00	\$ 755,293.15		\$ 236.85	
Other Expenses	88,490.00	102,490.00	13,686.63	\$ 4,857.96	83,945.41	
Contractual Services	1,947,945.00	1,947,945.00	1,764,140.03	1,335.85	182,469.12	
Disposal Fees	1,404,300.00	1,464,300.00	1,337,841.00	5,964.01	120,494.99	
Group Insurance	229,710.00	178,710.00	178,710.00			
Other Insurance	57,285.00	57,285.00	57,285.00			
Total Operating Appropriations	4,497,260.00	4,506,260.00	4,106,955.81	12,157.82	387,146.37	
Statutory Expenditures:						
Social Security	57,740.00	48,740.00	48,740.00			
Public and Private Programs Off-Set by Revenues:						
Clean Communities Grant Program (N.J.S.A 40A:4-87, \$68,442.84+)		68,442.84	68,442.84			
Recycling Tonnage Grant (N.J.S.A 40A:4-87, \$46,152.59+)		46,152.59	46,152.59			
Total Operating Appropriations		114,595.43	114,595.43			
Total Appropriations (Carried Forward)	\$ 4,555,000.00	\$ 4,669,595.43	\$ 4,270,291.24	\$ 12,157.82	\$ 387,146.37	\$ -

(Continued)

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of Expenditures -- Regulatory Basis
For the Year Ended December 31, 2021

	Adopted Budget	Budget After Modification	Paid or Charged			Unexpended Balance Canceled
			Expended	Encumbered	Reserved	
Total Appropriations (Brought Forward)	<u>\$ 4,555,000.00</u>	<u>\$ 4,669,595.43</u>	<u>\$ 4,270,291.24</u>	<u>\$ 12,157.82</u>	<u>\$ 387,146.37</u>	<u>\$ -</u>
Appropriated by 40A:4-87 Budget		\$ 114,595.43 <u>4,555,000.00</u>				
		<u>\$ 4,669,595.43</u>				
Disbursements			\$ 3,115,667.66			
Due Township of Pennsauken - Current Fund			1,040,028.15			
Reserve for Federal and State Grants -- Appropriated			<u>114,595.43</u>			
			<u>\$ 4,270,291.24</u>			

The accompanying Notes to Financial Statements are an integral part of this statement.

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
Notes to Financial Statements
For the Year Ended December 31, 2021

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Description of Financial Reporting Entity - The Township of Pennsauken Garbage District (the "Garbage District") was established on March 1, 1979 for the purpose of providing funding of costs associated with the collection and disposal of garbage and trash within the Township of Pennsauken. The Township, located in Camden County, New Jersey, has a total area of approximately twelve square miles with approximately two miles of frontage along the Delaware River directly across from the City of Philadelphia, Pennsylvania. In New Jersey, the Township borders Camden, Cherry Hill, Collingswood and Merchantville in Camden County and Cinnaminson Township, Maple Shade Township and Palmyra Borough in Burlington County. According to the 2020 census, the population is 37,074.

Property owners who receive garbage and trash collection services are taxed for this service by the establishment of a Garbage District tax rate which is a special district tax included as part of the total real property tax rate.

The Township is governed under the Township Committee form of government, with a five-member Committee. The Committee is elected directly by the voters in partisan elections to serve three-year terms of office on a staggered basis, with one or two seats coming up for election each year. At an annual reorganization meeting, the Committee selects one of its members to serve as Mayor and another as Deputy Mayor. Legislative and executive power is vested in the Committee. The Township Committee governs the Garbage District.

Component Units - The financial statements of the component units of the Township are not presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended. If the provisions of the aforementioned GASB Statement, as amended had been complied with, the financial statements of the Township of Pennsauken Garbage District would have been either blended or discretely presented with the financial statements of the Township of Pennsauken, the primary government. In addition, the Township of Pennsauken Garbage District had no component units as defined by Governmental Accounting Standards Board Statement No. 14, as amended.

Measurement Focus, Basis of Accounting and Financial Statement Presentation - The financial statements of the Garbage District contain all funds and account groups in accordance with the *Requirements of Audit* (the "Requirements") as promulgated by the State of New Jersey, Department of Community Affairs, Division of Local Government Services. The principles and practices established by the *Requirements* are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Generally, the financial statements are presented using the flow of current financial resources measurement focus and modified accrual basis of accounting with minor exceptions as mandated by these *Requirements*. In addition, the prescribed accounting principles previously referred to differ in certain respects from accounting principles generally accepted in the United States of America applicable to local government units. The more significant differences are explained in this note.

In accordance with the *Requirements*, the Garbage District accounts for its financial transactions through the use of separate funds and an account group which are described as follows:

Current Fund - The current fund accounts for resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

Budgets and Budgetary Accounting - The Garbage District must adopt an annual budget for its current fund in accordance with N.J.S.A. 40A:4 et seq. N.J.S.A. 40A:4-5 requires the governing body to introduce and approve the annual municipal budget no later than February 10 of each year. At introduction, the governing body shall fix the time and place for a public hearing on the budget and must advertise the time and place at least ten days prior to the hearing in a newspaper published and circulating in the municipality. The public hearing must not be held less than twenty-eight days after the date the budget was introduced. After the hearing has been held, the governing body may, by majority vote, adopt the budget or may amend the budget in accordance with N.J.S.A. 40A:4-9. Amendments to adopted budgets, if any, are detailed in the statements of revenues and expenditures.

An extension of the statutory dates for introduction, approval, and adoption of the municipal budget may be granted by the Director of the Division of Local Government Services, with the permission of the Local Finance Board.

Budgets are adopted on the same basis of accounting utilized for the preparation of the Garbage District's financial statements.

Cash, Cash Equivalents and Investments - Cash and cash equivalents include petty cash, change funds and cash on deposit with public depositories. All certificates of deposit are recorded as cash regardless of the date of maturity. Investments are stated at cost; therefore, unrealized gains or losses on investments have not been recorded.

New Jersey municipal units are required by N.J.S.A. 40A:5-14 to deposit public funds in a bank or trust company having its place of business in the State of New Jersey and organized under the laws of the United States or of the State of New Jersey or in the New Jersey Cash Management Fund. N.J.S.A. 40A:5-15.1 provides a list of investments which may be purchased by New Jersey municipal units. In addition, other State statutes permit investments in obligations issued by local authorities and other state agencies.

N.J.S.A. 17:9-41 et seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Governmental Unit Deposit Protection Act ("GUDPA"), a multiple financial institutional collateral pool, which was enacted in 1970 to protect governmental units from a loss of funds on deposit with a failed banking institution in New Jersey. Public depositories include State or federally chartered banks, savings banks or associations located in or having a branch office in the State of New Jersey, the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of governmental units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the amount of their deposits to the governmental units.

The Township of Pennsauken Garbage District complies with the cash management plan adopted by the Township which requires it to deposit funds in public depositories protected from loss under the provisions of the Act.

Interfunds - Interfund receivables and payables that arise from transactions between funds are recorded by all funds affected by such transactions in the period in which the transaction is executed. Interfund receivables in the current fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

Inventories of Supplies - The costs of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The costs of inventories are not included on the various statements of assets, liabilities, reserves and fund balance.

General Fixed Assets - The Township of Pennsauken holds title to all assets utilized in the operations of the Garbage District. Accordingly, the Township maintains the accounting of the governmental fixed assets, as required by N.J.A.C. 5:30-5.6, and accounts for these assets in its financial statements.

Deferred Charges - The recognition of certain expenditures is deferred to future periods. These expenditures, or deferred charges, are generally overexpenditures of legally adopted budget appropriations or emergency appropriations made in accordance with N.J.S.A. 40A:4-46 et seq. Deferred charges are subsequently raised as items of appropriation in budgets of succeeding years.

Fund Balance - The fund balance included in the current fund represents an amount available for anticipation as revenue in future years' budgets, with certain restrictions.

Revenues - Revenues are recorded when received in cash except for certain amounts which are due from other governmental units. Revenue from federal and state grants is realized when anticipated as such in the Garbage District's budget. Other amounts that are due to the Garbage District which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Garbage District Taxes - Upon the proper certification to the assessor of the municipality in which the Garbage District is located, the assessor shall assess the amount of taxes to be raised in support of the Garbage District's budget in the same manner as all other municipal taxes. The Collector or Treasurer of the municipality shall then pay over to the Treasurer or custodian of funds of the Garbage District the taxes assessed in accordance with the following schedule: on or before April 1, an amount equaling 21.25% of all moneys assessed; on or before July 1, an amount equaling 22.5% of all moneys assessed; on or before October 1, an amount equaling 25% of all moneys assessed; and on or before December 31, an amount equaling the difference between the total of all moneys so assessed and the total amount of moneys previously paid over.

Expenditures - Expenditures are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when paid. However, for charges to amounts appropriated for "other expenses", an amount is encumbered through the issuance of a numerically controlled purchase order or when a contract is executed in accordance with N.J.A.C. 5:30-5.2. When encumbered charges are paid, the amount encumbered is simultaneously liquidated in its original amount. Encumbrances are offset by an account entitled reserve for encumbrances. The reserve is classified as a cash liability under New Jersey municipal accounting. At December 31, this reserve represents the portion of appropriation reserves that has been encumbered and is subject to the same statutory provisions as appropriation reserves.

Appropriation Reserves - Appropriation reserves covering unexpended appropriation balances are automatically created at year-end and recorded as liabilities, except for amounts which may be canceled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments, or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as income.

Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONT'D)

Compensated Absences and Postemployment Benefits - Compensated absences for vacation, sick leave and other compensated absences are recorded and provided for in the annual budget in the year in which they are paid, on a pay-as-you-go basis. Likewise, no accrual is made for postemployment benefits, if any, which are also funded on a pay-as-you-go basis.

Note 2: CASH AND CASH EQUIVALENTS

Custodial Credit Risk Related to Deposits - Custodial credit risk is the risk that, in the event of a bank failure, the Garbage District's deposits might not be recovered. Although the Garbage District does not have a formal policy regarding custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act (GUDPA). Under the Act, the first \$250,000.00 of governmental deposits in each insured depository is protected by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled agency funds such as salary withholdings, bail funds, or funds that may pass to the municipality relative to the happening of a future condition. Such funds are classified as uninsured and uncollateralized.

As of December 31, 2021, all of the Garbage District's bank balances of \$567,290.88 were insured.

Note 3: PROPERTY TAXES

The following is a five-year comparison of certain statistical information relative to property taxes for the current and previous four calendar years:

Comparison of Assessed Valuation and Tax Rates

<u>Year</u>	<u>Assessed Valuation</u>	<u>Garbage District Tax Levy</u>	<u>Tax Rate</u>
2021	\$ 2,357,328,991.00	\$ 4,515,000.00	\$.192
2020	2,352,369,818.00	4,355,000.00	.185
2019	2,350,993,529.00	4,280,000.00	.182
2018	2,345,603,985.00	4,200,000.00	.179
2017	2,350,051,566.00	4,130,000.00	.176

Note 4: FUND BALANCES APPROPRIATED

The following schedule details the amount of fund balance available at the end of the current year and four previous years and the amounts utilized in the subsequent year's budgets:

Current Fund

<u>Year</u>	<u>Balance December 31,</u>	<u>Utilized in Budget of Succeeding Year</u>	<u>Percentage of Fund Balance Used</u>
2021	\$ 122,279.09	\$ 100,000.00	81.78%
2020	52,839.27	40,000.00	75.70%
2019	38,717.82	21,737.58	56.14%
2018	28,500.93	None	
2017	64,648.85	40,000.00	61.87%

Note 5: INTERFUND RECEIVABLES AND PAYABLES

As of December 31, 2021, the Garbage District had no interfund receivables and payables.

Note 6: ON-BEHALF PAYMENTS FOR PENSION COSTS

Certain Garbage District employees are members of the Public Employees' Retirement System (PERS), which is administered by the New Jersey Division of Pensions and Benefits. The Garbage District participates in PERS as part of the Township of Pennsauken. The Township does not require the Garbage District to pay any portion of required employer contributions and does not calculate an amount reportable for the Garbage District that it pays on-behalf of the Garbage District.

Due to the basis of accounting described in note 1, had an amount been calculated for the Garbage District's share of the Township's pension contributions, the revenues and expenses for this on-behalf payment would not have been recorded in the financial statements of the Garbage District.

Note 7: DEFERRED COMPENSATION SALARY ACCOUNT

The Garbage District offers its employees a deferred compensation plan in accordance with Internal Revenue Code Section 457, which has been approved by the Director of the Division of Local Government Services. The Plan, available to all full time employees at their option, permits employees to defer a portion of their salary to future years. The deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency.

Amounts deferred under Section 457 plans must be held in trust for the exclusive benefit of participating employees and not be accessible by the Garbage District or its creditors. Since the Garbage District does not have a fiduciary relationship with the Plan, the balances and activities of the Plan are not reported in the Garbage District's financial statements.

Note 8: RISK MANAGEMENT

The Garbage District's exposure to risk is covered by the insurance policies of the Township of Pennsauken.

Note 9: CONTINGENCIES

Grantor Agencies - Amounts received or receivable from grantor agencies could be subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Garbage District expects such amount, if any, to be immaterial.

Note 10: CONCENTRATIONS

The Garbage District depends on financial resources flowing from, or associated with, both the federal government and the State of New Jersey. As a result of this dependency, the Garbage District is subject to changes in specific flows of intergovernmental revenues based on modifications to federal and State laws and federal and State appropriations.

Note 11: SUBSEQUENT EVENTS

COVID-19 - On January 30, 2020, the World Health Organization ("WHO") announced a global health emergency because of a new strain of coronavirus originating in Wuhan, China (the "COVID-19 outbreak") and the risks to the international community as the virus spreads globally beyond its point of origin. In March 2020, the WHO classified the COVID-19 outbreak as a pandemic, based on the rapid increase in exposure globally.

The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. As such, it is uncertain as to the full magnitude that the pandemic will have on the Garbage District's financial condition, liquidity, and future results of operations. Management is actively monitoring the global situation on its financial condition, liquidity, operations, suppliers, industry, and workforce. Given the daily evolution of the COVID-19 outbreak and the global responses to curb its spread, the Garbage District is not able to estimate the effects of the COVID-19 outbreak on its results of operations, financial condition, or liquidity for calendar year 2022.

SUPPLEMENTAL EXHIBITS

SUPPLEMENTAL EXHIBITS

CURRENT FUND

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of Current Cash
Per N.J.S. 40A:5-5 -- Treasurer
For the Year Ended December 31, 2021

	<u>Regular</u>	<u>Federal and State Grant</u>
Balance December 31, 2020	\$ 56,582.18	
Increased by Receipts:		
Amount to be Raised by Taxation	\$ 4,515,000.00	
Miscellaneous Revenue not Anticipated	104,863.52	
Federal and State Grants Receivable		\$ 114,595.43
Due Current Fund		11,198.53
	<u>4,619,863.52</u>	<u>\$ 125,793.96</u>
	4,676,445.70	125,793.96
Decreased by Disbursements:		
2021 Appropriations	3,115,667.66	
2020 Appropriation Reserves	115,603.89	
Due Township of Pennsauken Current Fund	1,030,413.38	
Due Federal and State Grant Fund	11,198.53	
Reserve for Federal and State Grants Appropriated		<u>82,172.87</u>
	<u>4,272,883.46</u>	<u>82,172.87</u>
Balance December 31, 2021	<u>\$ 403,562.24</u>	<u>\$ 43,621.09</u>

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of Due from Township of Pennsauken Current Fund
For the Year Ended December 31, 2021

Balance December 31, 2020	\$ 127,635.81
Increased by:	
Disbursements:	
Garbage District Current Fund	<u>1,030,413.38</u>
	1,158,049.19
Decreased by:	
Payments made by the Township of Pennsauken Current Fund on behalf of the Garbage District: 2021 Budget Appropriations	<u>1,040,028.15</u>
Balance December 31, 2021	<u><u>\$ 118,021.04</u></u>

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
CURRENT FUND
Statement of 2020 Appropriation Reserves
For the Year Ended December 31, 2021

	Balance Dec 31, 2020		Budget After Modification	Paid or Charged	Balance Lapsed
	<u>Encumbered</u>	<u>Reserved</u>			
Operating Appropriations:					
Other Expenses	\$ 5,949.83		\$ 5,949.83	\$ 1,574.22	\$ 4,375.61
Contractual Services	1,275.80		1,275.80	1,275.80	
Disposal Fees	112,954.56		112,954.56	112,753.87	200.69
	<u>120,180.19</u>		<u>120,180.19</u>	<u>115,603.89</u>	<u>4,576.30</u>
Total Operating Appropriations	<u>120,180.19</u>		<u>120,180.19</u>	<u>115,603.89</u>	<u>4,576.30</u>
Total Appropriations	<u>\$ 120,180.19</u>	<u>\$ -</u>	<u>\$ 120,180.19</u>	<u>\$ 115,603.89</u>	<u>\$ 4,576.30</u>
Disbursements				<u>\$ 115,603.89</u>	

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
FEDERAL AND STATE GRANT FUND
 Statement of Federal and State Grants Receivable
 For the Year Ended December 31, 2021

<u>Grant</u>	<u>Balance Dec. 31, 2020</u>	<u>Accrued</u>	<u>Received</u>	<u>Balance Dec. 31, 2021</u>
State Grants:				
Clean Communities Grant Program		\$ 68,442.84	\$ 68,442.84	
Recycling Tonnage Grant		46,152.59	46,152.59	
		<hr/>	<hr/>	
Total State Grants		114,595.43	114,595.43	
		<hr/>	<hr/>	
Total Federal and State Grants	\$ -	\$ 114,595.43	\$ 114,595.43	\$ -
		<hr/> <hr/>	<hr/> <hr/>	

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
FEDERAL AND STATE GRANT FUND
Statement of Due from Current Fund
For the Year Ended December 31, 2021

Balance December 31, 2020	\$ 11,198.53
Decreased by:	
Receipts	<u>11,198.53</u>
Balance December 31, 2021	<u><u>\$ -</u></u>

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
FEDERAL AND STATE GRANT FUND
 Statement of Reserve for Federal and State Grants -- Unappropriated
 For the Year Ended December 31, 2021

<u>Grant</u>	<u>Balance</u> <u>Dec. 31, 2020</u>	<u>Federal and</u> <u>State Grants</u> <u>Receivable</u>	<u>Realized as</u> <u>Revenue in</u> <u>2021</u>	<u>Balance</u> <u>Dec. 31, 2021</u>
State Grants:				
Clean Communities Grant Program		\$ 68,442.84	\$ 68,442.84	
Recycling Tonnage Grant		46,152.59	46,152.59	
		<hr/>		
Total Federal and State Grants	\$ -	\$ 114,595.43	\$ 114,595.43	\$ -
	<hr/> <hr/>			

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
FEDERAL AND STATE GRANT FUND
Statement of Reserve for Federal and State Grants -- Appropriated
For the Year Ended December 31, 2021

<u>Grant</u>	Balance <u>Dec 31, 2020</u>		Transferred from Budget <u>Appropriations</u>	<u>Expenditures</u>	<u>Encumbrances</u>	Balance <u>Dec 31, 2021</u>
	<u>Encumbered</u>	<u>Reserved</u>				
State Grants:						
Clean Communities Grant Program	\$ 21.22	\$ 8,998.41	\$ 68,442.84	\$ 59,589.00	\$ 2,953.72	\$ 14,919.75
Recycling Tonnage Grant Program		2,178.90	46,152.59	22,583.87		25,747.62
Total Federal and State Grants	\$ 21.22	\$ 11,177.31	\$ 114,595.43	\$ 82,172.87	\$ 2,953.72	\$ 40,667.37

PART II
SCHEDULE OF FINDINGS AND RECOMMENDATIONS
FOR THE YEAR ENDED DECEMBER 31, 2021

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
Schedule of Findings and Recommendations
For the Year Ended December 31, 2021

Schedule of Financial Statement Findings

This section identifies the significant deficiencies, material weaknesses, fraud, noncompliance with provisions of laws, regulations, contracts, and grant agreements related to financial statements for which *Government Auditing Standards* and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, requires.

None.

TOWNSHIP OF PENNSAUKEN GARBAGE DISTRICT
Summary Schedule of Prior Year Audit Findings
and Recommendations as Prepared by Management

This section identifies the status of prior year findings related to the financial statements that are required to be reported in accordance with *Government Auditing Standards*.

None.

TOWNSHIP OF PENNSAUKEN
 Officials in Office and Surety Bonds

The following officials were in office during the period under audit:

<u>Name</u>	<u>Title</u>	<u>Amount of Surety Bond</u>
Marco DiBattista	Mayor	
Jessica Jarbough-Rafeh	Deputy Mayor	
Tim Killion	Committeeman (through June 2, 2021)	
Vincent Martinez	Committeeman	
Patrick Olivo	Committeeman (from June 17, 2021)	
Nicole Roberts	Committeewoman	
Tim Killion	Township Administrator (from June 3, 2021)	\$ 500,000.00 (A)
Joseph Palumbo	Acting Township Administrator (through June 1, 2021)	500,000.00 (A)
Pamela Scott-Forman	Acting Township Clerk	500,000.00 (A)
Ronald Crane	Chief Financial Officer	265,000.00 (B)
Elizabeth Peddicord	Deputy Chief Financial Officer (from August 9, 2021)	500,000.00 (A)
Walter Nicgorski	Treasurer	500,000.00 (A)
Danielle Lippincott	Tax Collector, Tax Search Clerk	310,000.00 (C)
Steven M. Petrillo	Judge of the Municipal Court	500,000.00 (A)
Meagan Perez	Municipal Court Administrator	500,000.00 (A)
John Dymond	Tax Assessor	500,000.00 (A)
Steve Squibb	Township Engineer	500,000.00 (A)
Linda Galella	Township Solicitor - Parker McCay	

All of the bonds were examined and were properly executed.

(A) All employees handling funds were covered by a Multiple Public Employees' Honesty Blanket Position written by Employers Insurance Company of Wausau

(B) The Fidelity & Deposit Company of Maryland

(C) The Selective Insurance Company of America

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APPRECIATION

I express my appreciation for the assistance and courtesies rendered by the Township of Pennsauken Garbage District officials during the course of the audit.

Respectfully submitted,

BOWMAN & COMPANY LLP
Certified Public Accountants
& Consultants

A handwritten signature in black ink that reads "Scott P. Barron". The signature is written in a cursive, flowing style.

Scott P. Barron
Certified Public Accountant
Registered Municipal Accountant

